# 15<sup>th</sup> Meeting of the Partnership Assembly (PA15) Hanoi, Vietnam 20<sup>th</sup> October, 2016

# India's Market Readiness Proposal (MRP)



Ministry of Environment, Forests and Climate Change Government of India

### **OUTLINE**

#### 1. India's Policy Context

#### 2. Summary of Market Readiness Proposal

- MRP Development Process
- MRP Objective(s) and Focus
- MRP Summary

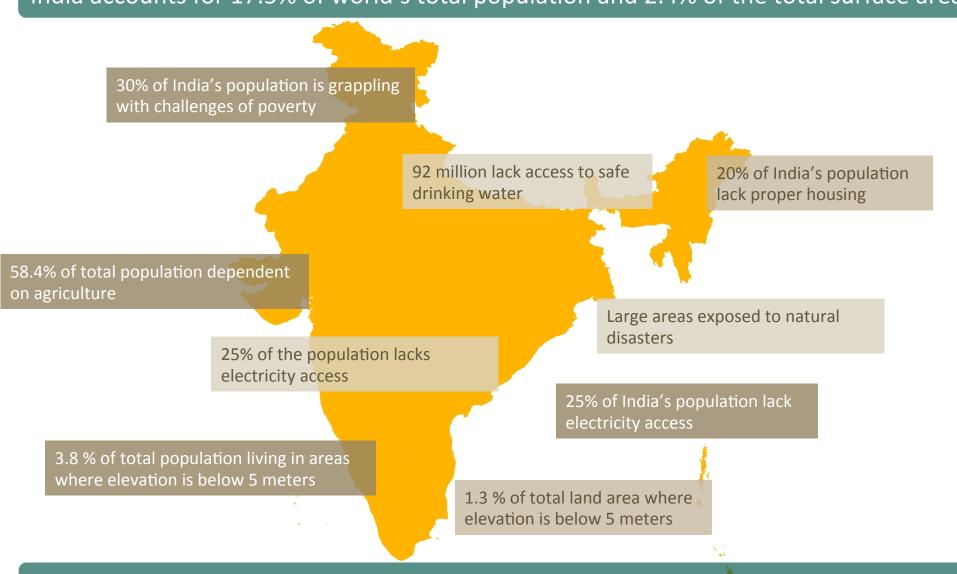
#### 3. Details of Market Readiness Proposal

- BB 2: Preparatory Work to Support and Inform Policy Decisions
- BB 3: Core Readiness Component: National Registry
- BB 4: Planning for a New Market Based Mechanism
- BB 5: Project Management and Outreach
- BB 6: Schedule and Budget



#### **INDIA: DEVELOPMENT CHALLENGES**

India accounts for 17.5% of world's total population and 2.4% of the total surface area



India aspires to raise its HDI from 0.586 to 0.9 with only 1.5 – 2 toe/capita/year

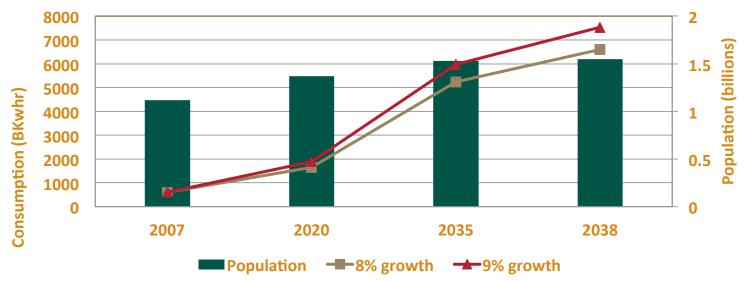
#### INDIA'S DEVELOPMENT AND CLIMATE OBJECTIVES

- Despite these challenges, India has consistently shown leadership in global efforts to limit climate change.
- While absolute GHG emissions show a rising trend, India's per capita emissions continue to be one of the lowest in the world.
- India submitted ambitious Nationally Determined Contributions (NDCs) and recently ratified the Paris Agreement.
- To achieve this, India needs ambitious and aggressive domestic policies that facilitate a shift to a low carbon growth trajectory and at the same time ensure India's developmental priorities are met.
  - In addition to regulations and policies, instruments like Market Based
     Mechanisms and Carbon Pricing may be implemented.

#### INDIA: ECONOMIC GROWTH AND DEVELOPMENT

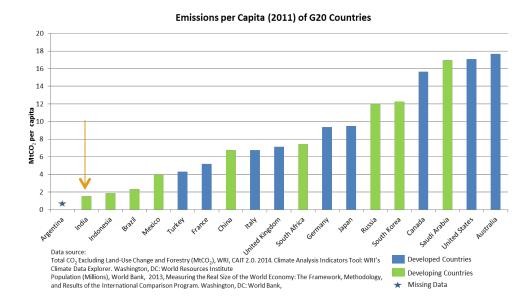
- In the 2000-2013 period
  - GDP of the Indian economy grew at 7.3% p.a.,
  - Total primary energy supply grew at 5.8% p.a., and electricity supply grew at 5.6% p.a.
- In the period up to 2030, the economy is expected grow at 8-10% due to the growth in manufacturing, which would result in a greater demand for energy
  - Per capita electricity supply expected to be more than 2,500 kWh per year, compared to 1010 kWh per year in 2014
  - GHG emissions from industry are expected to grow to 448 mtCO<sub>2</sub> in 2020 and to 806 mtCO<sub>2</sub> in 2030



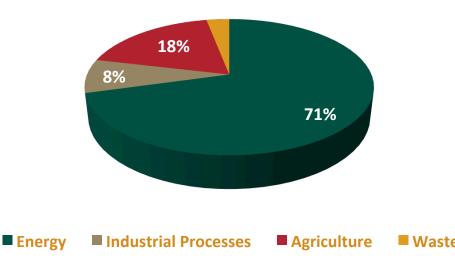


#### **INDIA: GHG EMISSIONS**

- India constitutes only 3% of global cumulative energyrelated emissions
- India's per capita emissions are one-third of the global average and lowest amongst G20 countries
- In 2010, more than two-thirds of the GHG emissions in India were from the energy sector

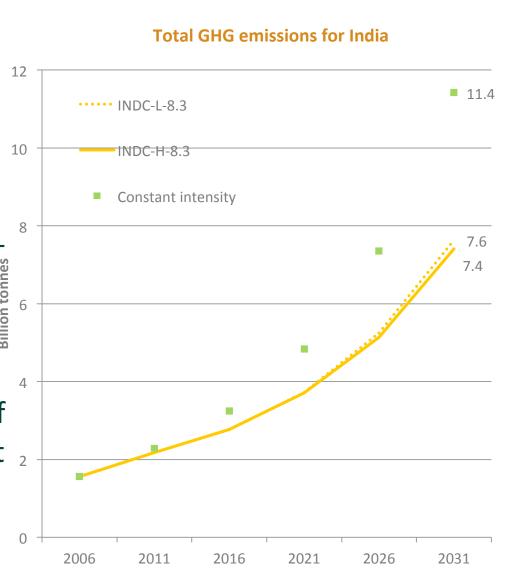


#### **GHG Emissions by Sector (2010)**



# INTENDED NATIONALLY DETERMINED CONTRIBUTIONS

- Reduce the emissions intensity of its GDP by 33-35% by 2030 from 2005 levels.
- Achieve 40% cumulative electric power installed capacity from nonfossil fuel based energy resources by 2030.\*
- Create an additional carbon sink of 2.5-3 billion tons of CO<sub>2</sub> equivalent through additional forest and tree cover by 2030.



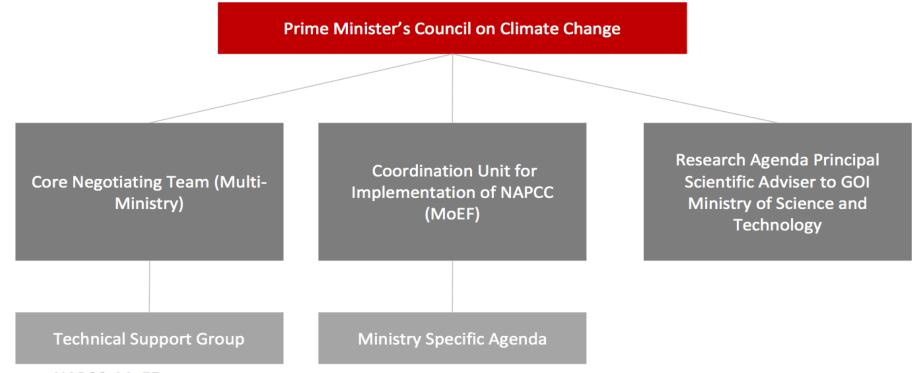
<sup>\*</sup> with the help of transfer of technology and low cost international finance including from Green Climate Fund (GCF)

# EXPERIENCE WITH MARKET AND PRICING INSTRUMENTS

#### **National Clean Energy Fund**

- India shifted from a carbon subsidization regime to one of significant carbon taxation regime
- India has increased the coal cess from Rs. 50 per ton (80 cents) to Rs.
   400 per ton, which is equivalent to a carbon tax of about US\$ 6 per ton.
- The corpus as on July, 2015 was over INR 165 billion (USD 2.5 billion) and is expected to rise up to INR 260 billion (USD 3.89 billion) per year from 2017 onwards.
- Projects on renewables, water resources, clean power, environment & climate change, drinking water & sanitation, heavy industries have been approved for funding through the fund

### ROBUST INSTITUTIONAL FRAMEWORK

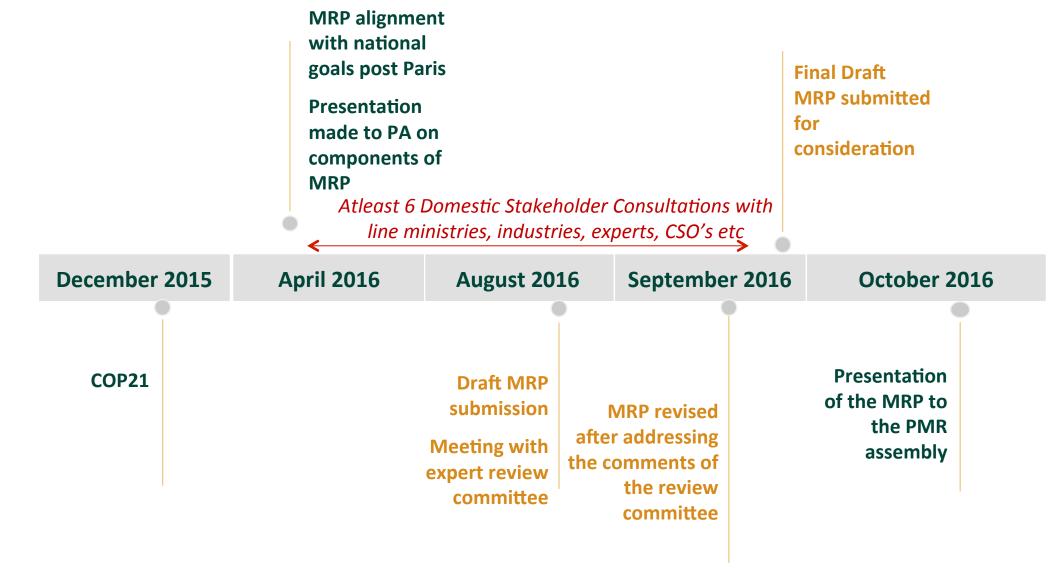


Source: NAPCC, MoEF

There is a well-designed policy formulation process for climate change in India. The cabinet is responsible for approving all climate policies and actions, while the Prime Minister's Council on Climate Change (or PM'scouncil) provides guidance and advice.



### **MRP DEVELOPMENT PROCESS**



#### MRP OBJECTIVES AND FOCUS

- Enhance Market Readiness activities in India to facilitate implementation of Market Based Mechanism (MBM) in line with broader development and climate change goals
- Three Key Components of MRP:
  - 1. Creation of an integrated National Registry
  - 2. Framework for MBMs activities
    - Scaling up of existing MBMs
    - Revive CDM projects in India through creation of demand
    - New MBMs: Select, design, pilot
    - Fungibility of MBMs
  - 3. Explore interlinking of new MBMs to existing MBMs, the registry and the NIMS

#### **SUMMARY OF ACTIVITIES**

#### **BB2**:

- Prioritized list of policies and policy instruments in key sectors
- Developing optimum policypackages by analysing policy interactions in all existing and new inter related policies
- Preparing institutional strategy and roadmap for implementation of MBMs through needs assessment
- Assessment of current status of PAT and REC mechanism along with identification of achievements and/ or challenges in implementation
- Assessing the current status of current carbon pricing instruments and funds like NCEF

#### **BB3**:

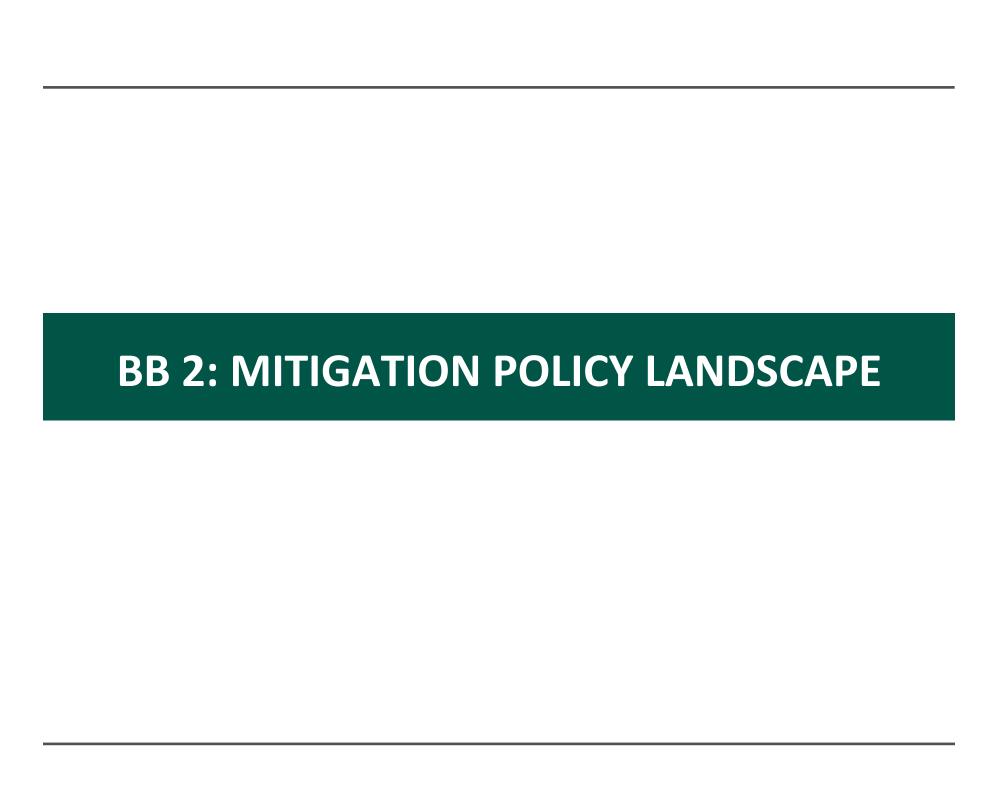
- Learning's from Existing Examples of National and International Registry
- Designing a National registry for implementation with following features. Implementing as Pilot Institutional Framework Design of the proposed National Registry
- Assessing System Requirements
- Exploring Linkages of the existing domestic markets (PAT and REC) with the national registry
- Integrated registry and NIMS for future readiness
- Exploring Linkages of the new international markets with the national registry

#### **BB4**:

- Overcoming the barriers in the implementation of REC mechanism through barrier analysis and design of alternate options
- Supporting expansion of the PAT scheme to enhance coverage of emissions reductions through scoping studies for widening & deepening the PAT along with the analyses of its impact
- Select of new MBM on the basis of robust selection criteria based on cobenefits approach
- Development of detailed project report for MBM and pilot to be implemented
- Pilot MBM
- Explore linking various MBMs and enhance fungibility
- Explore the options to revive CDM projects by creating demand for credits

#### **PMR-PMU**

Project Management Unit; Coordinating with the PMR inter-ministerial committee and other stakeholder engagements; International expert interactions and exposure visits; State level engagement and capacity building workshops; Website, outreach and dissemination activities; Monitoring and Evaluation



# MRP TARGET AREAS: ASSESSMENT AND RATIONALE

- Mitigation policy landscape
  - National Action Plan on Climate Change
  - Existing Instruments: PAT, REC, NCEF amongst others
  - Low Carbon Committee Report provides a number of policy options to be implemented by 2030
- These needs to be revisited in light of India's INDC
- India's ambitious INDCs can be achieved through a combination of SMART (Specific, Measurable, Assignable, Realistic and Timerelated) policies
- New Studies to identify
  - What will be the role of market instruments in achieving INDC targets?
  - What will be the GHG mitigation potential of such market instruments?
  - What is the link between sectoral mitigation policies and achievement of future NDCs?

#### LIST OF KEY ACTIVITIES

- 1. Prioritize list of policy instruments in key sectors
- Develop and select optimum policy-packages by analysing policy interactions
- 3. Assessment of technological, infrastructural, legal and regulatory needs at the national level
- 4. Assessment of current status of the PAT scheme, the REC scheme and the NCEF in order to
  - Share learnings with other countries
  - Scale-up and/or improvise existing schemes

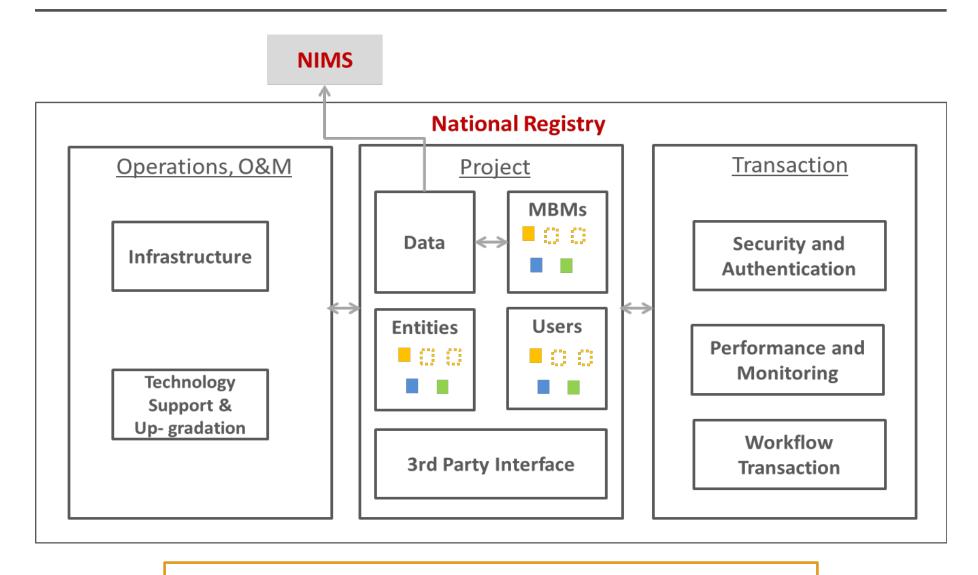


#### **NATIONAL REGISTRY: OBJECTIVES**

- Develop systems and processes to collect, organize, report, and analyze the necessary data to support the MBMs
- Implement hosting infrastructure with specific functional and non-functional requirements including adequate security controls
- Provide adequate flexibility provisions to support future MBMs, link various MBMs together, and to link the registry with the NIMS.

Proposal is designed to build a robust system and 'future-proof' the system in a phased approach, comprising of 1) design, 2) prototype and 3) pilot phase

#### **NATIONAL REGISTRY: COMPONENTS**



*Infrastructure creation: No-Regrets Approach* 

#### LIST OF KEY ACTIVITIES

- 1. Institutional Framework Design of the proposed National Registry
- 2. Assessing and Implementing System Requirements for registry
- Exploring Linkages of the existing domestic markets (PAT and REC) with registry
- 4. Exploring Linkages with NIMS through Database Management System of registry
- 5. Exploring Linkages with the new international markets



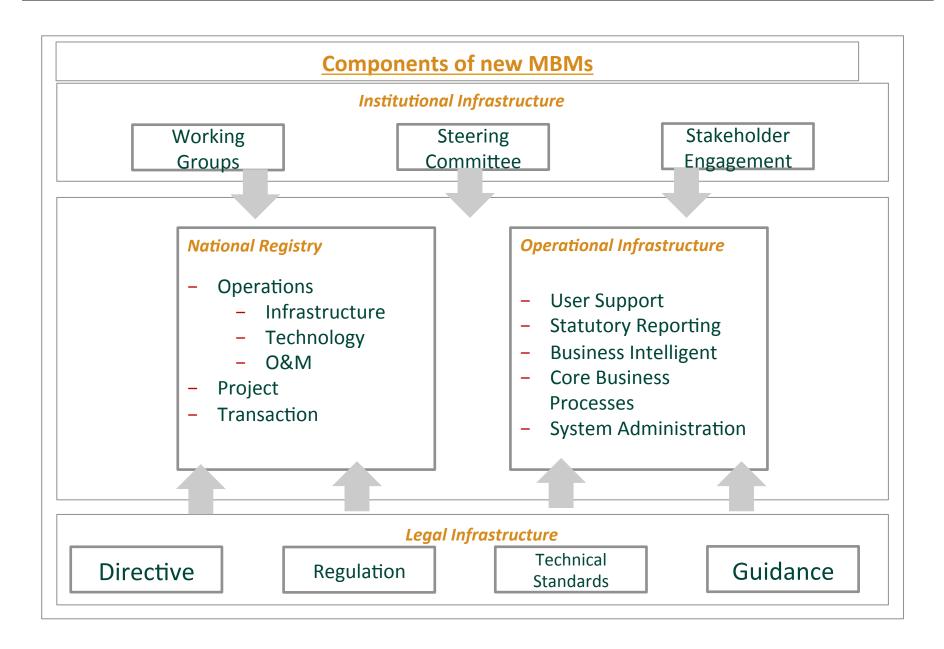
#### PLANNING FOR A MARKET-BASED INSTRUMENT

- Expanding the scope of existing MBMs
  - Future PAT Cycle (Deepening and Broadening of PAT )
  - Scale-up REC mechanism (Off-grid REC Mechanism)
  - Reviving CDM projects and creating new demand
- Framework of designing Market-Based Mechanisms
  - Selection of a new MBM
  - Design of a new MBM
  - Piloting new MBM
- Linking of domestic MBMs
  - Co-benefits approach to link carbon market
  - Linking the PAT scheme with carbon market
  - Linking the REC scheme with carbon market

#### **SELECTION CRITERIA FOR NEW MBMS**

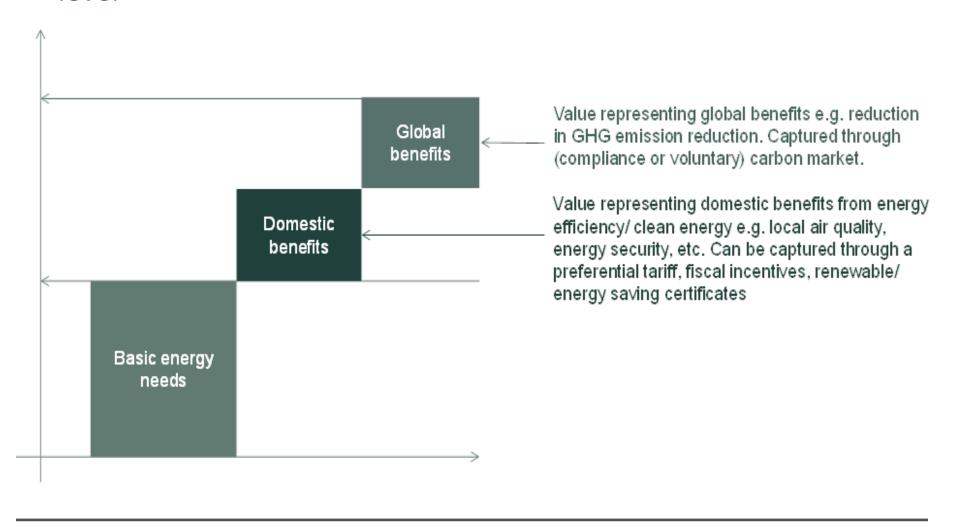
- Ease of Implementation: including issues such as availability of data in the sector and MRV ability, determination of baseline, etc.
- Political and social acceptance: Acceptance by all relevant stakeholders, including the private sector.
- GHG mitigation potential, Other SD and environmental benefits:
   Potential to mitigate GHG emissions from the MBM and achieve other co-benefits is important.
- Cost Effectiveness: The MBM should impose the least possible burden on the economy.
- Policy interaction: It is important to assess if there are possible trade-offs and complementarities with other policies.
- Alignment with national targets: The MBM must contribute towards fulfilment of national objectives and priorities.

#### **COMPONENTS OF NEW MBM**



#### **CO-BENEFITS APPROACH TO LINK MARKETS**

 Unbundle co-benefits (environmental and developmental) and monetize the value of these benefits at the domestic and global level



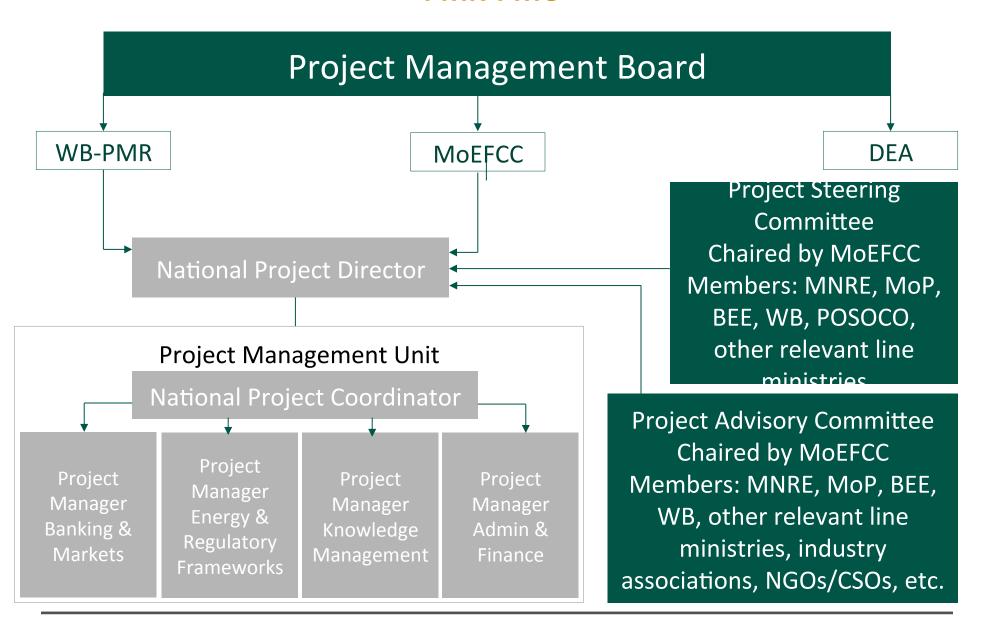
#### LIST OF KEY ACTIVITIES

- 1. Overcoming the barriers in the current schemes
- 2. Supporting the expansion of existing mechanisms to enhance coverage & effectiveness
- 3. Designing of a new MBM
- 4. Piloting the new MBM
- 5. Linking of various domestic markets or 'Networking' of various domestic markets
- 6. Reviving projects in the CDM pipeline and creation of demand for credits from existing projects



#### PROJECT MANAGEMENT AND OUTREACH

#### **PMR-PMU**



## **ACTIVITIES AND SCHEDULE (1/2)**

Activity	Description	Q*	Q1	Q2	Q3	Q4	Q5	Q6	Q7	Q8	Q9	Q10
Activity 2.1	Prioritize list of policy instruments in key sectors											
Activity 2.2	Develop and select optimum policy-packages by analyzing policy interactions											
Activity 2.3	Assessment of technological, infrastructural, legal and regulatory needs at the national level											
Activity 2.4	Assessment of current status of the PAT scheme											
Activity 2.5	Assessment of current status of the REC scheme											
Activity 2.6	Assessment of current status of NCEF											
Activity 3.1	Learnings from international best practices											
Activity 3.2	Institutional Framework Design of the proposed National Registry											
Activity 3.3	Assessing System Requirements for registry											
Activity 3.4	Exploring Linkages of the existing domestic markets (PAT and REC) with registry											
Activity 3.5	Exploring Linkages with NIMS through DBMS of registry											
Activity 3.6	Exploring Linkages of the new international markets											
Activity 4.1	Overcoming the barriers in the current scheme											
Activity 4.2	Supporting the expansion of existing mechanisms to enhance coverage											

## **ACTIVITIES AND SCHEDULE (2/2)**

Activity	Description	Q*	Q1	Q2	Q3	Q4	Q5	Q6	Q7	Q8	Q9	Q10
Activity 4.3	Designing new MBM											
Activity 4.4	Piloting the new MBM											
Activity 4.5	Linking of various domestic markets											
Activity 4.6	Reviving CDM projects and creating new demand											
Activity 5.1	Project Management Unit											
Activity 5.2	PMR inter-ministerial committee											
Activity 5.3	National and International expert interactions											
Activity 5.4	Exposure visits/learning Visits											
Activity 5.5	Outreach and dissemination activities											
Activity 5.6	State level engagement and capacity building workshops											
Activity 5.7	Stakeholder engagements											
Activity 5.8	Website											
Activity 5.9	Monitoring and Evaluation											
Activity 5.10	Synthesis Report											

#### **SUMMARY OF BUDGET**

### **Total PMR Funding request of Eight million US\$**

Summary											
Building		Estimated C	Funding Source (in US\$)								
Block	Year 1	Year 2	Year 3	Total	PMR	Govt					
BB 2	700000	0	0	1211000	700000	511000					
BB 3	1200000	950000	250000	3312000	2400000	912000					
BB 4	950000	1700000	750000	4702000	3400000	1302000					
BB 5	537000	542000	452000	2491230	1531000	960230					
Total	3387000	3192000	1452000	11716230	8031000	3685230					

Indian government will compliment complement the PMR funding with an in-kind contribution of 3.7 million US\$

### **Thanks**

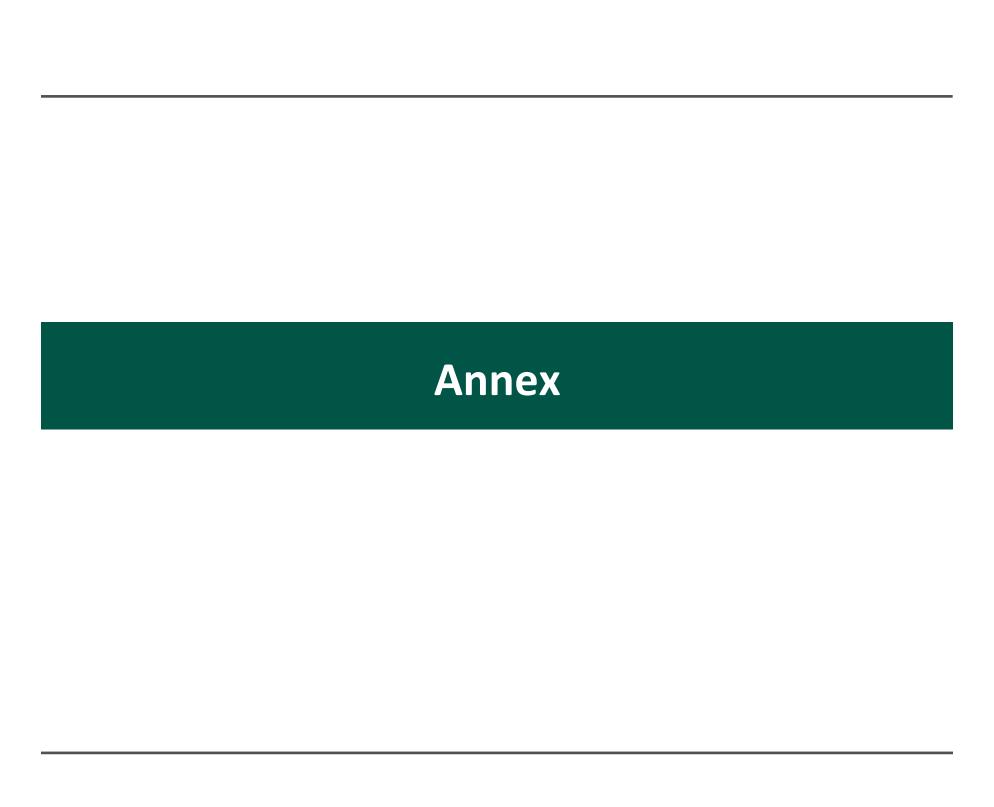
#### **CONTACT**

#### Mr. Ravi S. Prasad

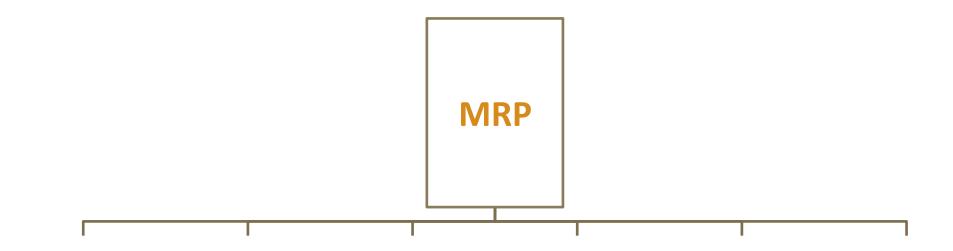
Joint Secretary (CC)
Ministry of Environment, Forests and Climate Change, Gol ravis.prasad@nic.in
http://www.moef.nic.in/

#### Mr. A. Duraisamy

Director (CC)
Ministry of Environmenst, Forests and Climate Change, Gol a.duraisamy@gov.in
http://www.moef.nic.in/



#### **MRP: SUMMARY**



**BB1**.

The Big Picture: Policy Context

BB2.
Mitigation
Policy
Landscape

BB3.
Creation of
National
Registry

BB4.
Framework
for
Designing
New MBMs

BB5.
Project
Manageme
nt and
Outreach

BB6.

Summary of Schedule and Budget

#### NATIONAL ACTION PLAN ON CLIMATE CHANGE



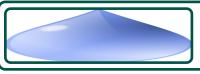
Jawaharlal Nehru National Solar Mission



National Mission for Enhanced Energy Efficiency



National Mission on Sustainable Habitat



**National Water Mission** 



National Mission for Sustaining the Himalayan Ecosystem



National Mission for Green India

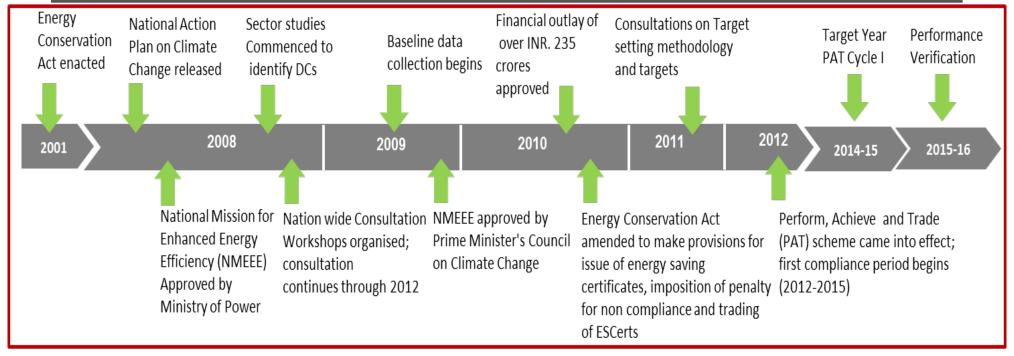


National Mission on Sustainable Agriculture



National Mission on Strategic Knowledge for Climate Change

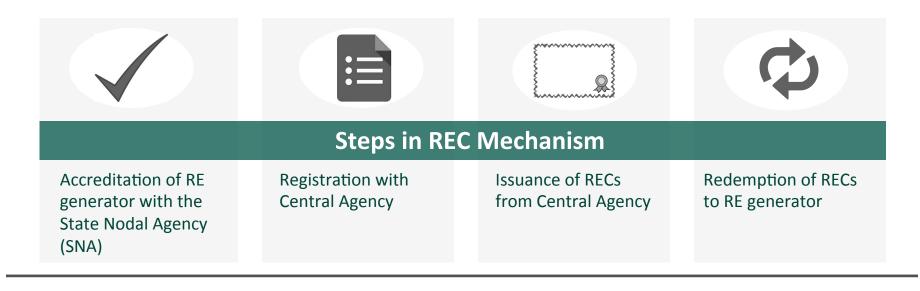
### 1) PERFORM ACHIEVE AND TRADE (PAT) SCHEME



- Specific Energy Consumption (SEC) targets mandated for 478 units in 8 energy intensive industries
- When industrial units achieve and surpass their target, they can sell their excess in the form of ESCerts. If industrial units fail to achieve their targets, they must purchase the appropriate number of ESCerts to 'meet' their target, or pay the penalty
- The face value of each ESCert is one metric ton of oil equivalent (mtoe)
- Trading is anticipated to take place in November 2016.

### 2) RENEWABLE ENERGY CREDIT MECHANISM

- Market-based instrument which facilitates trading and provides means for fulfilment of Renewable Purchase Obligations (RPO)
  - Effective implementation of RPO in all states in India
  - Increased flexibility for participation to carry out RE transactions
  - Overcoming geographical constraints to harness available RE resources
  - Reduction in transaction costs for RE based power
  - Creation of competition among different RE technologies
- CERC has designated the National Load Dispatch Center (NLDC) as the Central Agency for implementation of the REC Mechanism in India.



# 3) NATIONAL CLEAN ENVIRONMENT (ENERGY) FUND

- Based on the polluter pays principal is a unique mechanism which taxes traditional fossil fuel to put a positive thrust on development of clean energy
- Proposed in Union Budget 2010-11 for funding research and innovative projects in clean energy technology generated through the levy of a Clean Energy Cess of Rs. 50 per tonne on coal produced domestically and imported to India
- The cess was further raised twice and now stands at Rs. 400 per ton of coal
- Ministry of Finance acts as the Secretariat for the NCEF and is the agency responsible for disbursing NCEF funds
- Proposals are initially appraised by the line ministry, then by the Ministry of Finance, and finally by the Inter Ministerial Group

Preliminary
Examination of the
proposal by
Administrative
Ministry

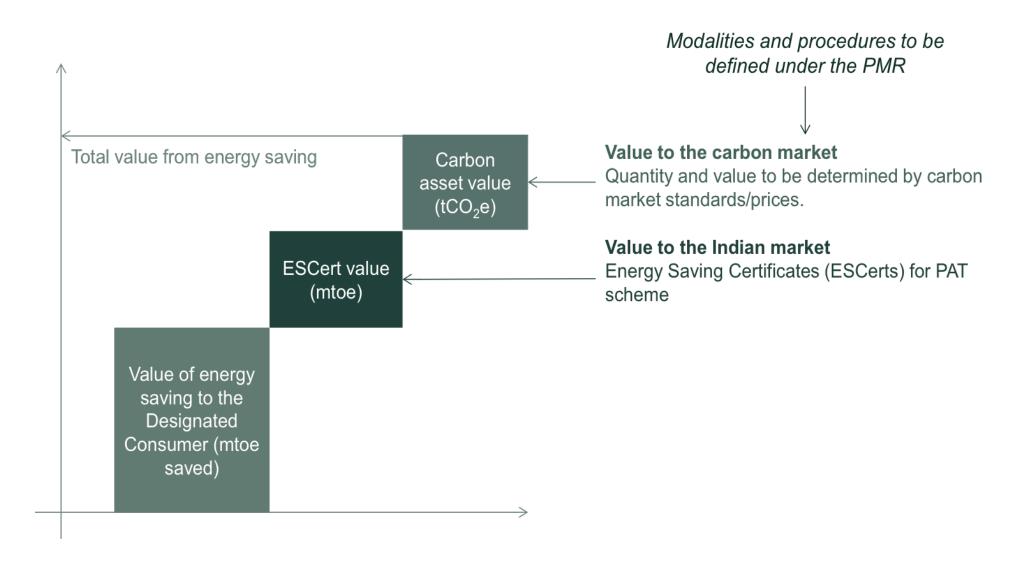
Comments from IMG on proposal forwarded by the Administrative Ministry

Response by Administrative Department on received comments

Submission of final NCEF IMG memo to the IMG secretariat

Consideration and final approval by IMG

# LINKING THE PAT SCHEME WITH CARBON MARKETS



# LINKING THE REC SCHEME WITH CARBON MARKETS

