Market Readiness Proposal (MRP) of Costa Rica Summary of Expert Group Feedback

Lead, PMR Expert Group: Michael Lazarus

Date of presentation: October 22, 2012



Outline of Presentation

- 1. PMR Expert Feedback Process
- 2. Overall impressions of the MRP
- 3. Issues raised in Expert Group feedback
- 4. Key challenges going forward

1. Brief description of PMR Expert Feedback Process

PMR Expert Group

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Feedback Process

- Draft MRP provided to PMR Secretariat
 & Expert Group (Sep 8)
- Draft feedback provided
- Expert group conference call (Sep 14)
- Consolidated feedback provided to country team (Sep 15)
- 2 day in-country meeting to discuss feedback and strategies to advance the MRP (Sep 17 & 18)
- Revised MRP provided to PMR
 Secretariat & Expert Group (Oct 5)





2. Overall impressions of the Draft MRP

- Draft MRP recognized as "thorough", "well-structured", "intriguing", "impressive", and "forward-looking"
- Innovative effort to leverage enterprises as drivers of mitigation;
 complements other PMR/market initiatives
- An ambitious agenda that could benefit from:
 - more sequencing and specificity of activities and resources
 - greater clarity on the role that a new crediting mechanism would play in achieving (firm-level and national) carbon neutrality
- Experience may suggest caution regarding voluntary initiatives

3. Specific elements of the MRP feedback

- Provided in response to first draft of MRP
- Reflect topics discussed in in-country meeting and addressed in revised MRP
- Highlight some broader issues (beyond the Costa Rica MRP alone) that may be common across the PMR process

3. Issues raised in Expert Group feedback

Strategic considerations

- Clarifying relationship of domestic voluntary carbon market to the
 - National carbon neutrality goal
 - Domestic entity/organization Carbon Neutrality Standard
- Ensuring adequacy of demand
- Establishing credibility of a voluntary market approach

3. Issues raised in Expert Group feedback Selection and engagement of target areas for offset supply

- Criteria used to select target areas
- Potential role of crediting mechanism in each target area
 - Project-based, program-based, or sector-wide offset origination
 - Adequacy of incentives given marginal abatement cost
 - Interaction with existing and future policies, and with other sources of financing
- Distinguishing sources of offset supply from offset demand in the context of the CN program
 - Addressing possible tensions and overlaps between potential offset suppliers and buyers
- Role of REDD+ in the domestic carbon market

3. Issues raised in Expert Group feedback

Operational and technical issues: domestic offset market

- Clarifying process for developing market infrastructure
 - Design of market institutions; functions and processes covered
 - Establishing principles and "nuts and bolts" for offset methodologies, crediting baselines, crediting periods, etc.
 - Incorporating lessons from other offset programs
- Streamlining and sequencing of MRP activities
- Treatment of policies and plans in crediting baselines
- Clarifying ownership, addressing risks of double counting
 - Avoided electricity emissions
 - Life-cycle emissions for waste management (recycling) and sustainable construction

3. Issues raised in Expert Group feedback

Operational and technical issues: carbon neutrality standard

- Understanding how the standard works
 - Relationship between emissions (E) inventoried, own/planned reductions (R), and offsets (C)
- Emissions scopes and boundaries for CN companies (inventories)
- Risks of double counting with regard to reductions (R) as well as offsets (C)

4. Key challenges going forward

Implementing the MRP:

- Developing offset methodologies where experience with project types in similar conditions is limited (e.g. sustainable construction, fertilizer N2O)
- Establishing reporting and processes sufficient to avoid doublecounting emission reductions
 - Among different offset units and with reported reductions (R)
 - Emissions outside boundary, e.g. sustainable construction, electricity savings
- Covering the costs of market infrastructure on an ongoing basis

4. Key challenges going forward

Potential connections to international markets and processes

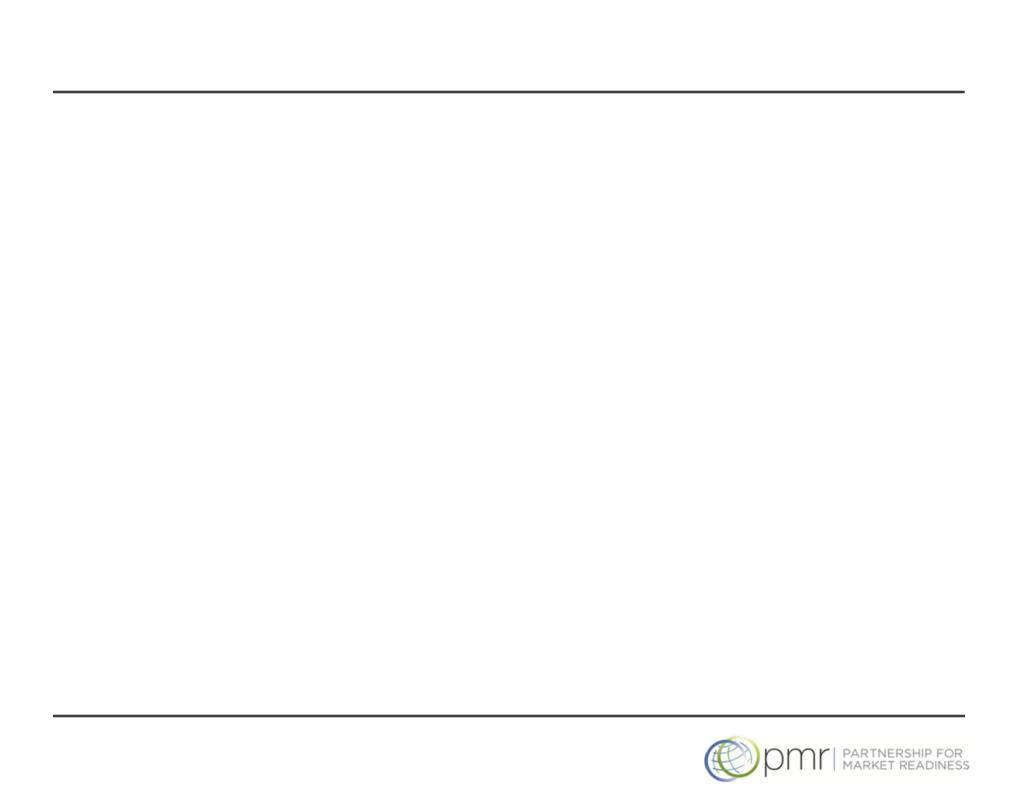
- Consistency of standards and protocols
- Potential for future international fungibility and linkage
- Relevance of international agreements and discussions on a framework for various approaches and a new market mechanism
 - E.g. achievement of a "net decrease and/or avoidance of GHG emissions"
- Scope of international third-party audit
- Relationship of domestic offsets (UCCs) to CDM and NAMAs

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5. Observations and lessons from the feedback process

- First set of international eyes on draft MRP
 - Preview of other external reactions
 - Clarifies elements that may be taken for granted and could be explicit, e.g. power of eco-competitiveness logic, role of offset market within broader Carbon Neutrality Standard
- Value of in-country mission/working session
 - Appreciate how local context shapes MRP, e.g. linkage of transportation and land use linked through PES program; agricultural offset demand and supply linked via dairy coop
 - Helps to translate expert feedback into specific revisions

5. Observations and lessons from the feedback process (2)

- Further guidance for feedback providers on appropriate expectations, e.g. elements that should be specified in the MRP vs. elaborated in its implementation (e.g. methodology for crediting baselines)
- More calendar time for feedback (and processing thereof)
 - Would enable better division of labor among experts, reduced redundancies, deeper analysis and suggestions for individual building blocks, and less overwhelming input for countries